

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O P 220812Z AUG 75

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC IMMEDIATE 2543

INFO AMCONSUL LOURENCO MARQUES PRIORITY

AMEMBASSY LUSAKA PRIORITY

C O N F I D E N T I A L PRETORIA 3193

EXDIS

DEPARTMENT PLEASE PASS SECRETARY KISSINGER

E.O. 11652: N/A

TAGS: OREP: CLARK, DICK

SUBJECT: VIEWS OF GPRM FOREIGN MINISTER ON ESTABLISHING RELATIONS

FROM SENATOR CLARK

1. SECRETARY'S MESSAGE TO SENATOR CLARK AND PRESIDENT SEMORA MACHEL RECEIVED FOUR HOURS BEFORE CODEL DEPARTURE. ARRANGEMENTS WERE IMMEDIATELY MADE FOR SENATOR TO PAY FAREWELL CALL ON FON MIN CHISSANO IN ORDER TO DELIVER SECRETARY'S MESSAGE. CALL TOOK PLACE ENROUTE TO AIRPORT, AND LIKE PREVIOUS MEETINGS, WAS VERY CORDIAL.

2. CHISSANO STUDIED SECRETARY'S MESSAGE CAREFULLY AND IMMEDIATELY BEGAN TO DISCUSS MODALITIES BY WHICH RELATIONS COULD BE FORMALIZED. IN CHISSANO'S VIEW, PRESIDENT MACHEL'S MESSAGE, COUPLED WITH STATEMENTS TO CODEL BY CHISSANO AND MACHEL (PREVIOUSLY REPORTED FROM LOURENCO MARQUES) SHOULD CONSTITUTE CONFIRMATION THAT MOZAMBIQUE, TO USE TERM FROM SECRETARY'S MESSAGE, "WILLING TO MOVE TOWARD DIPLOMATIC RELATIONS." CHISSANO ASKED IN FACT HOW THERE COULD BE ANY QUESTION OF MOZAMBIQUE'S WILLINGNESS, GIVEN REPEATED EXPRESSION TO CODEL. SENATOR CLARK EXPLAINED THAT SECRETARY'S MESSAGE UNDOUBTEDLY DRAFTED BEFORE RECEIPT OF REPORT ON CLARK/MACHEL CONVERSATION.

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3. CHISSANO SEEMED TO ACCEPT THIS INTERPRETATION OF EXCHANGES AND SAID THAT HE THOUGHT NEXT STEP SHOULD BE ISSUANCE OF JOINT US-MOZAMBIQUE COMMUNIQUE ANNOUNCING INTENTION TO ESTABLISH RELATIONS. HE SUGGESTED THAT US COULD SEND "SPECIAL REPRESENTATIVE" TO LOURENCO MARQUES IN ORDER TO WORK OUT WORDING AND PARTICIPATE IN SIGNING. FYI: CODEL UNDERSTANDS THAT THIS HAS BEEN PROCEDURE FOLLOWED WITH OTHER COUNTRIES, MOST RECENTLY GUYANA.)

4. BEFORE OUTLINING FOREGOING PROCEDURE, CHISSANO BRIEFLY TOYED WITH POSSIBILITY THAT "ANNOUNCEMENT", "COMMUNIQUE", "SIGNING", MIGHT TAKE PLACE IN NEW YORK. AFTER SOME REFLECTION HE CONCLUDED THIS WOULD NOT "HAVE THE RIGHT APPEARANCE". AT END, EVEN THOUGH HE SEEMED TO FAVOR PROCEDURE OUTLINED IN PARA 3, CHISSANO SAID HE WOULD DISCUSS MATTER WITH PRESIDENT AND SEND WORD DIRECTLY.

5. FOLLOWING THE JOINT ANNOUNCEMENT IN MOZAMBIQUE, CHISSANO SAID, US COULD SEND REQUEST FOR AGREEMENT FOR AMBASSADOR. ONCE THIS DONE, US COULD SEND CHARGE PENDING ARRIVAL OF AMBASSADOR AT MUTUALLY AGREEABLE TIME.

6. SENATOR CLARK MERELY LISTENED AND ASKED QUESTIONS TO CLARIFY THE PROCEDURES SUGGESTED BY CHISSANO. HE MADE NO RPT NO COMMITMENTS ON BEHALF USG. HE PROMISED TO RELAY FOREIGN MINISTER'S THOUGHTS AND SAID HE WAS PLEASED TO SEE NORMALIZATION OF RELATIONS MOVING AHEAD.

7. IN ORDER TO CLARIFY STATUS OF EXISTING CONSULATE PERSONNEL, CODEL OBSERVED TO FOREIGN MINISTER THAT CONSUL WALKER HELD THE ONLY CONSULAR EXEQUATOR AND THAT WALKER HAD NOW DEPARTED MOZAMBIQUE IN ACCORDANCE WITH PRINCIPLE WHICH GPRM HAD LAID DOWN. CLARK FURTHER NOTED THAT CONSULATE NO LONGER OPEN TO PUBLIC, AND THAT REMAINING PERSONNEL WERE JUNIOR OFFICERS AND SUPPORT PERSONNEL. FOREIGN MINISTER IMMEDIATELY AND FIRMLY RESPONDED "YES, BUT IN HIS LETTER TO ME, WALKER SAID THAT MR. REED WAS TAKING HIS PLACE AND THAT IS NOT ACCEPTABLE. MR. WALKER SHOULD NOT HAVE BEEN HERE, AND WE HAVE NO RELATIONS, SO HOW COULD MR. WALKER NAME SOMEONE TO REPLACE HIMSELF?" IMPLICIT IN CHISSANO'S RESPONSE WAS WILLINGNESS TO ALLOW OTHER CONFIDENTIAL

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SULATE PERSONNEL TO REMAIN.

8. CODEL HAD ONLY HURRIED OPPORTUNITY TO BRIEF CONSUL REED ON FOREGOING GIVEN LATENESS OF MEETING WITH FONMIN AND EXTRAORDINARILY AWKWARD SITUATION OF TWO SEPARATE ENTOURAGES AT THE AIRPORT: ONE A FORMAL SEND OFF BY DIRECTOR OF FOREIGN OFFICE AND OTHER "NON-EXISTENT" CONSULAR PERSONNEL HANDLING TICKETS AND BAGS.

9. CODEL COMMENT. THE FOREIGN MINISTER'S APPROACH SEEMS SOME-
WHAT LEGALISTIC. IT IS OBVIOUS FROM TWO PREVIOUS CONVERSATIONS
WITH CHISSANO THAT MOZAMBIQUE INSISTS THERE BE (Q) A CLEARLY
FORMALIZED END TO REPRESENTATION BY THOSE WHO WERE IN MOZAMBIQUE
BEFORE INDEPENDENCE, (2) A FORMAL APPROACH TO GPRM IN ITS
NEWLY INDEPENDENT STATUS WHICH WILL GIVE THEM THE OPPORTUNITY
TO AGREE TO RELATIONS, AND (3) A MUTUAL ANNOUNCEMENT. CHISSANO HIMSELF

ACKNOWLEDGED -THIS IS ALL BECOMING VERY COMPLICATED BUT IT
IS THE PROPER WAY FOR THESE THINGS TO BE DONE." IT IS CLEAR
THAT GPRM VIEWS CONSUL REED'S WITHDRAWAL AS NECESSARY TO THE
COMPLETION OF STEP (1) DUE TO LINKAGE IN WALKER LETTER.
STEP (2) HAS NOW BEEN ACCOMPLISHED IN CHISSANO'S VIEW, THUS
ONLY STEP (3) REMAINS.
BOWDLER

NOTE BY OC/T: NOT PASSED SECRETARY KISSINGER.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DIPLOMATIC RELATIONS ESTABLISHMENT, CODELS, DIPLOMATIC DISCUSSIONS, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 22 AUG 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975PRETOR03193
Document Source: CORE
Document Unique ID: 00
Drafter: MACHEL CONVERSATION.
Enclosure: DG ALTERED
Executive Order: GS
Errors: N/A
Film Number: D750291-0962
From: PRETORIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750826/aaaaawxv.tel
Line Count: 133
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 27 AUG 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 AUG 2003 by BoyleJA>; APPROVED <15 DEC 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: VIEWS OF GPRM FOREIGN MINISTER ON ESTABLISHING RELATIONS FROM SENATOR CLARK
TAGS: OREP, PFOR, PDIP, MZ, US, (CLARK, DICK), (CHISSANO, JOAQUIM ALBERTO), (MACHEL, SAMORA)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006